- 1 way to proceed.
- JUDGE CHACHKIN: Are you going to supply copies to
- 3 the parties?
- 4 MR. DZIEDZIC: Your Honor, that's my concern.
- 5 JUDGE CHACHKIN: Mr. Silberman, are you going to
- 6 supply copies to the parties of your request to the General
- 7 Counsel?
- 8 MR. BLOCK: Let me think about that for a second.
- 9 MR. DZIEDZIC: May I be heard, Your Honor?
- JUDGE CHACHKIN: One second. I'm waiting for Mr.
- 11 Block.
- 12 MR. BLOCK: We will inform counsel of the names of
- 13 the persons --
- MR. DZIEDZIC: No.
- MR. BLOCK: -- we've requested. I don't know
- 16 whether our internal memorandum to the General Counsel need
- 17 be disclosed. I don't believe it will contain anything
- 18 other than a request --
- MR. DZIEDZIC: No. But --
- MR. BLOCK: -- stated by Mr. Silberman, but I
- 21 wonder about whether that waives any privilege or any sort
- of internal communications rights we have, and I'm just not
- 23 prepared off the cuff to say of course we'll turn something
- 24 over that is essentially an internal Commission memorandum
- 25 that relates to the operations of our office.

JUDGE CHACHKIN: Well, it seems to me in order to 1 2 maintain this neutrality, it seems to me essential that 3 anything that you file with the General Counsel in 4 connection with this proceeding should be made available to 5 the parties. MR. BLOCK: Well, we will then. 6 7 MR. DZIEDZIC: Your Honor --8 JUDGE CHACHKIN: They will make it available to 9 the parties. 10 MR. DZIEDZIC: I know. We're not a party. 11 JUDGE CHACHKIN: Yes, Mr. Dziedzic. 12 MR. DZIEDZIC: Your Honor, this is part and parcel 13 of my concern, and it has to do with the way this procedure 14 was explained at the outset of the hearing conference. 15 I am making my statement at this time to preclude 16 the necessity of filing a document that would be in the nature of an opposition since I am hopeful that to the 17 18 extent that my clients will be called as witnesses, they can 19 appear as witnesses in the spirit of cooperation. 20 The Commission rules plainly vest only with the 21 Commission the authority to order depositions of Commission 22 employees. I am concerned about a process whereby a document will be filed with the Office of General Counsel, 23 24 an entity that plainly does not have delegated authority to

Heritage Reporting Corporation (202) 628-4888

make that ruling as opposed to being filed with the

25

- 1 Commission itself.
- I do not understand the need for that process. It
- 3 seems unnecessarily cumbersome and the rule plainly --
- JUDGE CHACHKIN: Well, if the General Counsel is
- 5 the one that passes on the question of this nature, then it
- 6 would be proper to file with the General Counsel.
- 7 MR. DZIEDZIC: The rule clearly states -- Section
- 8 1.331 clearly states, "It is the Commission that will rule
- 9 on this matter." It does not delegate that authority to the
- 10 General Counsel. This is just a matter of clarity. In the
- event that a document is directed to the General Counsel, I
- think that's the incorrect body to which to direct the
- 13 document.
- 14 The next question -- the next point in my view is
- my concern that there may be other documents that go forward
- 16 to the General Counsel's Office or the Commission that
- 17 aren't served on the parties and aren't public documents.
- In a proceeding of this nature in which the issue
- is ex parte contacts, it's plain that every aspect of the
- 20 process must be infused with integrity. And I think an open
- 21 and public disclosure of any filings or submissions made by
- 22 the separated trial staff to the agency, the Office of
- 23 General Counsel, or any decision maker, must be open and
- 24 public documents.
- I believe it was Mr. Silberman earlier that made

- 1 reference to requesting expedition of the General Counsel's
- 2 Office. I have no objection to that if that expedition
- 3 request is made in a document served on all of the parties.
- 4 Because requests for expedition made of decision-making
- 5 persons at the agency in a restrictive proceeding is
- 6 precluded by the Commission's ex parte rules.
- 7 I would urge the parties to reconsider the
- 8 necessity of all depositions, and I will explain why. As
- 9 Mr. Cole indicated, there is a substantial record that has
- 10 already been developed in this case. We will not be
- 11 satisfied with a submission that goes to the Commission that
- merely lists the names of the persons to be the subject of
- 13 depositions.
- I think there has to be a showing as to the extent
- 15 to which that testimony is necessary. There are questions
- of deliberative process privilege that exists here. There
- are questions of my clients' attorney-client privilege with
- 18 the agency that exists here also.
- JUDGE CHACHKIN: What attorney-client privilege?
- With the agency?
- MR. DZIEDZIC: All attorneys who represent the
- 22 Federal Communications Commission in any aspect of any
- 23 proceeding have an attorney-client relationship with that
- 24 agency.
- JUDGE CHACHKIN: Well, is the agency going to

- 1 raise the attorney-client privilege?
- 2 MR. DZIEDZIC: I would submit to you, Your
- 3 Honor --
- 4 JUDGE CHACHKIN: I would think the agency by
- 5 designating these issues indicates they want a full airing
- of these issues. I believe --
- 7 MR. DZIEDZIC: I have to disagree with you, Your
- 8 Honor. The Hearing Designation Order is interestingly
- 9 silent on this issue. It seems to me that if the Commission
- 10 contemplated waiving attorney-client privilege and waiving
- the deliberative process privilege, it would have done so in
- 12 the Hearing Designation Order.
- 13 That does not -- I do not mean to suggest that the
- 14 agency will not do so, or even that it would not be
- 15 appropriate for the agency to do so.
- 16 I direct Your Honor's attention to the
- 17 Commission's ruling on January 25, 1995, in the Fox
- 18 Television Station, Inc., case which is FCC No. 95-26, in
- 19 which the agency did precisely that, which was waive
- 20 attorney-client privilege and waive the deliberative process
- 21 privilege insofar as it pertained to current and former
- 22 Commission employees.
- 23 My clients cannot be expected to make the
- 24 determination as to whether or not certain questions violate
- 25 their privilege with the agency without going to the agency

- and seeking to have the extent to which that privilege will
- 2 be impacted on this proceeding clarified.
- JUDGE CHACHKIN: But first of all --
- 4 MR. DZIEDZIC: I am not bringing that up to be
- 5 oppositional.
- JUDGE CHACHKIN: Hasn't there been a --
- 7 MR. DZIEDZIC: I think this is a fundamental --
- JUDGE CHACHKIN: Hasn't there been a waiver in
- 9 light of the statements made which are already in the record
- made to the Inspector General and to the appellate body? I
- mean hasn't there been a complete waiver of all these
- 12 matters? Isn't it a little late now to assert attorney-
- 13 client privilege?
- MR. DZIEDZIC: Your Honor, it is the agency's
- 15 privilege.
- JUDGE CHACHKIN: Whatever it is, --
- MR. DZIEDZIC: The agency plainly --
- 18 JUDGE CHACHKIN: -- hasn't there been a waiver?
- MR. DZIEDZIC: The agency plainly did not waive it
- in the Hearing Designation Order.
- JUDGE CHACHKIN: But once there's been a --
- MR. DZIEDZIC: My clients cannot be expected to
- assume that it has been waived. If the agency intends to
- 24 waive it, it may do so.
- JUDGE CHACHKIN: The question is whether the

- agency has any right to on the matter since already there's
- been a full disclosure made by these employees. They didn't
- 3 take the attorney-client privilege.
- 4 MR. DZIEDZIC: Do you feel you have delegated
- 5 authority to rule on that matter, Your Honor?
- JUDGE CHACHKIN: To rule on what? To rule on
- 7 whether there's been a waiver? Certainly. Can you say
- 8 there hasn't been a waiver when they've given statements and
- 9 they've never --
- 10 MR. DZIEDZIC: I can suggest that I do not believe
- 11 Your Honor has delegated authority to waive --
- JUDGE CHACHKIN: I'm not waiving anything.
- MR. DZIEDZIC: To rule on it.
- 14 JUDGE CHACHKIN: I have a right to rule on whether
- 15 attorney-client privilege has been waived. Certainly.
- MR. DZIEDZIC: In this context?
- JUDGE CHACHKIN: In any context. I mean are you
- arguing that there hasn't been a waiver in light of the
- 19 statements that they've already made?
- 20 MR. DZIEDZIC: I'm arguing it's not clear, Your
- 21 Honor.
- JUDGE CHACHKIN: I'm not talking about -- what's
- 23 not clear? That there's been a waiver?
- MR. DZIEDZIC: That the agency has --
- JUDGE CHACHKIN: Or what? Hasn't the agency

- 1 effectively waived it by allowing the employees to give
- 2 testimony on these matters?
- 3 MR. DZIEDZIC: Your Honor, the testimony that was
- 4 given on these matters came to exist in two separate and
- 5 distinct fashions. The first was an independent
- 6 investigation by the Office of Inspector General.
- 7 I'm not aware that the Office of the General
- 8 Counsel's Office knew that those interviews were taking
- 9 place or had an opportunity to make a determination as to
- 10 whether there should have been a waiver.
- JUDGE CHACHKIN: Did the employees assert any
- 12 attorney-client privilege?
- MR. DZIEDZIC: Not to my knowledge.
- 14 JUDGE CHACHKIN: Well, it's a little late now in
- the game to do so, isn't it?
- 16 MR. DZIEDZIC: I don't think it's late in the game
- 17 to seek clarification from the Commission on this matter.
- 19 MR. DZIEDZIC: Particularly --
- MR. COLE: Your Honor, if I might be heard on
- 21 that.
- As far as the Inspector General's interviews are
- 23 concerned, even if interviews conducted by the Inspector
- 24 General were somehow subject to a privilege, I filed a
- 25 Freedom of Information Act request and was provided with

- 1 copies of those documents by the Commission, by the
- 2 Inspector General's Office.
- The FOIA, as I understand it, has an exemption for
- 4 deliberative process. That therefore if the Commission had
- 5 wanted to assert that there was a deliberative process
- 6 privilege somehow lurking in the disclosures contained in
- 7 those transcripts, presumably it would have been asserted at
- 8 that point two years ago, and it was not.
- Then when the Court ordered the Commission or
- 10 certain employees of the Commission to provide written
- 11 statements, again there was no quarrel by the Commission or
- by the employees themselves, that I'm aware of, concerning a
- 13 privilege. To the contrary, statements were forthcoming
- 14 from the General Counsel's -- through the General Counsel's
- 15 Office. An individual in the General Counsel's Office was
- 16 the contact point for assembling and distributing those
- 17 statements.
- Therefore, I think the Commission is clearly aware
- 19 that all these disclosures have been made, have been made on
- 20 the record, and have been provided to all parties.
- MR. DZIEDZIC: Then it should be very easy for the
- 22 Commission to declare that that's the case.
- JUDGE CHACHKIN: We don't need anything from the
- 24 Commission. Under the law, where there's been a waiver,
- 25 that's it. You don't need -- the party doesn't have to

- assert that a -- giving up attorney-client privilege, if it
- 2 has been in effect a waiver. Then I have a right to rule
- 3 there's been in effect a waiver, where clearly there's been
- 4 here, and there's no need for any further decision-making
- 5 body to say anything.
- 6 MR. DZIEDZIC: I will submit, Your Honor, that I
- 7 think we've exhausted this topic as the subject of
- 8 conversation.
- 9 JUDGE CHACHKIN: All right.
- MR. DZIEDZIC: And at an appropriate time when
- 11 separated trial staff makes their submission to the
- 12 Commission, we will file comments and the Commission will
- have an opportunity to deal with this.
- I would be remiss in my responsibilities to my
- 15 client if I didn't ensure that that was the case. And I'm
- 16 not trying to be a road block to the proceeding.
- 17 JUDGE CHACHKIN: I understand.
- MR. DZIEDZIC: I don't think it will be.
- 19 JUDGE CHACHKIN: Well --
- MS. POLIVY: Your Honor.
- JUDGE CHACHKIN: Yes, Ms. Polivy.
- MS. POLIVY: I think what this points up is it
- 23 points up that what the Commission should be asked for is
- 24 simply to give their permission at deposition that any
- 25 specific question to be raised should be raised before you,

- whether it be on the question of attorney-client privilege,
- 2 and I think the more complicated we make the request to the
- 3 Commission the more certain we are that --
- 4 JUDGE CHACHKIN: To delay.
- 5 MS. POLIVY: -- it's going to delay and delay and
- 6 delay. So if we could simply ask the Commission to say in
- 7 this case they will permit in the appropriate circumstances
- 8 depositions to be taken, and then have Mr. Dziedzic or any
- 9 other person come to you with any objections or arguments
- 10 they have as to the taking of the specific deposition we're
- going to be able to proceed somewhat more expeditiously.
- I mean my client's interest is in getting as much
- information relevant available as quickly as possible. We
- 14 do not want to drag this out into the 21st century.
- JUDGE CHACHKIN: Now, as far -- go ahead.
- MS. POLIVY: You know, it seems to me that you're
- 17 the one in the best position to make that determination once
- the Commission says, "We'll unlock the gate," then it's
- 19 yours.
- JUDGE CHACHKIN: Well, as far as depositions are
- 21 concerned, I would assume the only persons with relevant
- information would be those who spoke to either you or one of
- your agents who attended this meeting.
- 24 What other individuals could have relevant
- information concerning the actions of Rainbow?

- 1 MS. POLIVY: I have no idea, Your Honor.
- MR. SILBERMAN: Is that addressed to Rainbow, Your
- 3 Honor?
- JUDGE CHACHKIN: Well, I address this to Rainbow.
- 5 I address this to all the parties.
- What other persons would have relevant information
- 7 other than the ones --
- 8 MS. POLIVY: I think there are people in the IG's
- 9 Office that may very well.
- 10 JUDGE CHACHKIN: Why? How would they have
- 11 relevant information?
- MS. POLIVY: Because they're the ones who spoke to
- 13 the other people as well. And to the extent that there is
- 14 any --
- JUDGE CHACHKIN: What other people?
- 16 MS. POLIVY: -- any dispute as to what was said,
- they are in a position to shed light on this.
- 18 MR. DZIEDZIC: There is also a confidential
- 19 informant indicated in the IG's report, Your Honor.
- MS. POLIVY: Certainly we'd want to speak to that.
- 21 JUDGE CHACHKIN: Well, I don't see how if an
- 22 individual wasn't present and didn't speak to Rainbow or its
- 23 agents, how they could have any information relevant as to
- 24 the actions of Rainbow or -- that's what I'm having --
- MS. POLIVY: My question is whether it may lead to

- 1 relevant information is the deposition standard.
- MR. BLOCK: Your Honor, may I respond to that now?
- JUDGE CHACHKIN: Yes.
- 4 MR. BLOCK: I think, as I said initially, I think
- 5 we should take this one step at a time. I think that the
- 6 first wave of discovery clearly relates to the people we all
- 7 agree were there and present. And that there's no dispute
- 8 about.
- 9 Whether at some point it makes sense to look
- 10 beyond that, there are two questions that are raised at that
- 11 point and we are not in a position at this point to know how
- 12 to answer those questions. One, do they have relevant
- information to the subject matter? And I don't know if we
- 14 could agree on that or not. And, two, and this is I think
- important from the Commission's point of view, would the
- burden of an oral deposition be outweighed by their need to
- 17 testify versus with interrogatories, which the parties have
- 18 a right to request?
- 19 So there are two levels that we haven't -- and we
- 20 can't answer those questions yet and we shouldn't be
- 21 spending our time here, I don't believe, debating
- 22 hypotheticals about that. We are prepared to agree on a
- list that is relatively short because the people are already
- 24 known and we can proceed from there.
- If I may, at the appropriate time, there's a

- 1 couple of points that Mr. Dziedzic has said that we believe
- 2 are just misguided, and I would like to clarify the record,
- 3 but I'll defer to when that --
- JUDGE CHACHKIN: Well, you might as well do it
- 5 now.
- 6 MR. BLOCK: Okay. We are not filing a document
- 7 with the General Counsel's Office to have the General
- 8 Counsel's Office rule on anything. We are seeking a pair of
- 9 legs with access to the Commission that can walk up to the
- 10 Commission as we might not be able to do, and also give us
- some insulation to say, "Here is what we would like to do.
- 12 Can we get a signature?"
- That is not a filing with the General Counsel's
- 14 Office, nor is the General Counsel a decision maker in that
- 15 matter. There's no designation -- no delegative authority
- 16 issue.
- Your Honor has already suggested the documents
- 18 that we file with the General Counsel for filing with the
- 19 Commission ought to be disclosed. We've agreed to that.
- The expedition request would be part of that same
- 21 presentation, which would be revealed to everybody.
- The question about deliberative privilege and
- 23 attorney-client privilege is not the privilege of the
- 24 employees. It's the privilege of the Commission. We are
- 25 the Commission in this matter. We represent the Commission

- 1 in this matter.
- We agree with Your Honor on two matters. Number
- 3 one, that to the extent that that has already been discussed
- 4 in public, revealed in public, whether or not it was
- 5 intentional, intentionally waived or not, at this point, now
- 6 years past and two public documents past, there is no
- 7 longer, for those matters already in the public domain,
- 8 there's no privilege to assert. And I don't know, looking
- 9 at the Fox decision, but I wouldn't be surprised if the
- 10 reason the Fox decision had to make that kind of waiver is
- 11 because they've not yet been disclosed.
- Deliberative process as well, the same point
- 13 there. That to the extent that we have already discussed
- 14 the thinking and planning of the employees at issue have
- already been disclosed, it's been disclosed.
- We also agree with Your Honor that you have the
- authority in any matter on evidentiary question presented to
- 18 you as to whether or not what has happened is sufficient for
- 19 a waiver. We agree that you don't have the power to waive
- the privilege of a party, but you can rule that a privilege
- 21 has already been waived, and that's your domain.
- I believe that responds to each of Mr. Dziedzic's
- 23 points.
- JUDGE CHACHKIN: Well, while we're with the ex
- 25 parte issue, let me raise another question which is going to

- be thorny I'm afraid.
- 2 And that is is Ms. Polivy going to be a witness,
- and, if so, how does that affect her status as counsel?
- MS. POLIVY: Your Honor, we have the burden under
- 5 the issue and we have not yet determined how to go forward.
- In the event that I am a witness, I don't think
- 7 the question would come up on discovery, but it would come
- 8 up in the hearing, we may request that you sever that issue
- 9 and try it separately.
- 10 JUDGE CHACHKIN: What do you mean try it
- 11 separately?
- MS. POLIVY: Well --
- 13 JUDGE CHACHKIN: Issue an IV on the others?
- MS. POLIVY: There are four issues.
- 15 JUDGE CHACHKIN: Well, what does that mean? I
- 16 can't bifurcate the hearing.
- MS. POLIVY: Well, you could hear that issue and
- 18 then hear --
- 19 JUDGE CHACHKIN: Take care of the other issues
- 20 before that issue?
- MS. POLIVY: Either way -- yes. In any case, that
- is not a determination that we have yet made.
- 23 JUDGE CHACHKIN: Well, I'm also interested in the
- views of the parties, the propriety of the firm continuing
- 25 to represent Rainbow in light of the fact that Ms. Polivy

- 1 appears to be a necessary witness.
- MS. POLIVY: Well, Your Honor, that is not yet
- 3 clear that I am.
- 4 JUDGE CHACHKIN: If you were a participant in
- 5 these meetings --
- 6 MS. POLIVY: In view of the fact that we have the
- 5 burden -- proceeding on the burden of proof, I think that's
- 8 a determination for Rainbow to make.
- JUDGE CHACHKIN: But the parties have a right to
- 10 call you as a witness whether or not you decide not to call
- 11 yourself as a witness.
- MS. POLIVY: Well, Your Honor, that may or may not
- 13 be so. I mean leaving aside the question of discovery, if
- 14 the parties call a lawyer as a witness, the question is to
- 15 whether or not that lawyer is a necessary witness is a
- determination that would be made on the basis of the whole
- 17 presentation.
- JUDGE CHACHKIN: You were a participant at the
- 19 meeting, were you not?
- MS. POLIVY: That does not make me, Your Honor,
- 21 necessarily a necessary witness. If the information can be
- gotten from other people, that does not make me a necessary
- 23 witness.
- JUDGE CHACHKIN: Well, it would be hearsay --
- MS. POLIVY: I think that --

- JUDGE CHACHKIN: Wouldn't it be hearsay if someone 1 2 else testified as to what you said? Wouldn't we need your testimony as to what took place at the meeting, what you 3 4 said at the meeting? 5 MS. POLIVY: Well, Your Honor, the question is, 6 number one, whether it's permissible hearsay. There are all 7 kinds of sworn statements already in the record as to what That is simply -- if you are asking to sit here 8 was said. today to make a determination, it's a complicated 9 10 determination that is at this point I think premature to 11 make. 12 JUDGE CHACHKIN: Well, I'd like to know the views of the other parties. I don't want to be later on, before 13 14 we proceed, raise -- the question is raised whether Ms. 15 Polivy can continue as counsel. So I'd like to ask Mr. 16 Cole. 17 Your Honor, I think she is clearly a necessary witness. She was central to the -- certainly with 18 19 respect to the ex parte issue, and possibly with respect to 20 the other issues, but I don't think there's any question 21 with respect to the ex parte issue that Ms. Polivy's conduct 22 was central to not only the meeting but also the preliminary 23 contacts leading up to the meeting. And it would be
 - Heritage Reporting Corporation (202) 628-4888

something that I think the record would be clearly

inadequate if she were not on the stand.

24

25

- 1 As I understand the Lawyer as Witness rule, she
- 2 would not -- even if she were determined likely to be a
- 3 necessary witness, she would still be permitted to
- 4 participate in the pre-trial proceedings on behalf of the
- 5 client, but would have to step aside at the hearing stage if
- she were to be called as a witness on the issue.
- JUDGE CHACHKIN: Well, is it your intention to
- 8 call her as a witness?
- 9 MR. COLE: Yes.
- JUDGE CHACHKIN: Mr. Silberman, what is your view?
- MR. SILBERMAN: Mr. Block will speak to this issue
- 12 on ex parte.
- 13 MR. BLOCK: On the question of whether or not Ms.
- 14 Polivy will be a witness, we agree that she is likely to be
- 15 a witness at this stage. We also agree that she has the
- 16 burden of proof, and she may in fact refuse to testify and
- 17 bear the risk of an adverse determination on the merits of
- 18 her failing to meet the burden of proof as to the
- 19 intentional violation --
- JUDGE CHACHKIN: What do you mean refuse to
- 21 testify?
- MR. BLOCK: She could say that.
- JUDGE CHACHKIN: You mean she's called as a
- 24 witness on behalf of -- one of the parties calls her as a
- witness and she refuses to testify, wouldn't that have a

1	bearing on the issues?
2	MR. BLOCK: It would, yes.
3	JUDGE CHACHKIN: The determination of the issues?
4	MR. BLOCK: I agree. That would be a risk that
5	she would bear, and perhaps you could order it would be
6	failure of proof. But
7	JUDGE CHACHKIN: Couldn't it lead to a default?
8	MR. BLOCK: It could very well.
9	I believe that I might suggest the appropriate
10	procedure here would be if Mr. Cole wishes to make a motion
11	to disqualify as to certain things that could be briefed
12	and argued. There are question I made a list of a couple
13	of them for Your Honor's consideration, as to whether the
14	rules of professional conduct apply and how it might apply
15	at the Commission level.
16	And there is an issue, as I recall, just from
17	prior experience, that when an opposing party calls a
18	lawyer, that does not automatically lead to disqualification
19	because otherwise an opposing party could always sort of
20	circumvent the or injure the opposing party by calling
21	the lawyer, who may be a witness, but may not be the
22	essential witness in some instances. There's a certain body
23	of law that's built up around that that ought to be

discussed if there's going to be a ruling about this down

24

25

the road.

JUDGE CHACHKIN: Well, I'm not going to make a 1 ruling unless a party files a motion. I just raised the 2 question that if this is going to come up, I think the 3 parties should file this motion, any of the parties, as soon 4 as possible, so we can get a ruling on this before we 5 6 proceed too much further down the road. It also may be possible, again, for 7 MR. BLOCK: issues to be considered, it may be possible that without 8 9 necessarily bifurcating the matter, that Ms. Polivy may possibly be ruled inappropriate to handle this portion of 10 the matter but other portions of the matter would be 11 12 appropriate. 13 But, you know, I think we can refer all that in the briefs and sort of discuss it as it becomes clearer as 14 15 to what the issues really are on that matter. 16 MR. COLE: Your Honor. 17 JUDGE CHACHKIN: Mr. Cole. 18 MR. COLE: With respect to the motion to disqualify, I would like to first, as far as the possibility 19 20 of a failure of proof, a motion for summary decision or something along those lines, because a failure of proof if 21 Rainbow were not to present Ms. Polivy, reserve the right 22 obviously to raise that and not call her down the line, if 23 24 she doesn't put herself on the stand, and I view there to be 25 a hole in the record, I may not call her, and I want to be

- clear that while I said I would call her, that assumes one 1 2 set of --MS. POLIVY: Your Honor, you can't rule on that. 3
- 4 JUDGE CHACHKIN: Well, I'm not ruling on anything.
- MS. POLIVY: But I mean to say in advance, Mr. 5
- 6 Cole wants a check that says there will be a failure of
- 7 proof if so and so does not take place.
- 8 JUDGE CHACHKIN: I just want to know, Ms. Polivy,
- since you represented Rainbow at the meeting, how you could 9
- 10 take the position that you're not a necessary party.
- MS. POLIVY: Well, Your Honor, it is as Mr. Block 11
- 12 has made reference to, an area that has a large body of law.
- That does not make the assumption that simply because 13
- someone was someplace that they are, number one, a necessary 14
- witness. And, number two, a witness that has information 15
- 16 that cannot be gotten some other way.
- 17 JUDGE CHACHKIN: Well, you would be -- you
- 18 represented Rainbow at this meeting. Apparently you were
- 19 the only one there representing Rainbow. How could --
- 20 MS. POLIVY: Well, Rainbow was there. Rainbow's
- 21 principals were there. Commission staff was there.
- 22 not, Your Honor, I think a subject that is appropriate for
- 23 oral argument at this stage.
- 24 JUDGE CHACHKIN: Well, I don't --
- 25 MS. POLIVY: It is a complicated legal question

- and it is one that we are aware of and are prepared to
- 2 address at the time that it's appropriately raised, but I
- 3 don't think that we are prepared to address it in the pre-
- 4 hearing conference on the basis of all kinds of suppositions
- 5 that we're not in a position to make.
- JUDGE CHACHKIN: Well, I'll leave it for the
- 7 parties to file a motion. If a motion is made, I'll rule on
- 8 it.
- 9 But I want to indicate, Ms. Polivy, that the
- 10 reason I'm bringing this up is I would hope we don't have a
- 11 situation where if it does turn out that you're disqualified
- from representing Rainbow, that you don't ask for some long
- 13 delay to obtain new counsel.
- And that's one of the reasons why I brought it up
- 15 at this early stage. I want to avoid that situation and put
- 16 you on notice at least of the possibility that this question
- 17 may come up, and therefore that situation may develop. And
- 18 so that you should be aware and take whatever steps you want
- 19 to take so that we don't have an extensive -- we don't have
- 20 a delay while new counsel has to familiarize himself with
- 21 the case.
- But it may be that we could bifurcate the
- 23 proceeding and so that there will have to be other counsel
- 24 to represent Rainbow insofar as the ex parte issue is
- 25 concerned. But that you may still be able to represent

- 1 Rainbow in connection with the other issues. That's one
- 2 possibility.
- Insofar as Issue 2 is concerned, do any parties
- 4 wish to -- need any clarification or have anything they want
- 5 to discuss? That's the financial issue, financial
- 6 qualification issue.
- 7 You raised the concern, Mr. Cole, about the
- 8 existence of documents relating to the efforts made by
- 9 Rainbow, the Applicant, to obtain its financial -- to obtain
- 10 sufficient funds to build an operator station.
- MR. COLE: Yes, Your Honor.
- 12 JUDGE CHACHKIN: Are all those documents still in
- 13 existence, Ms. Polivy?
- MS. POLIVY: Your Honor, I think that as I read
- the issue, what we're talking about is the fifth and sixth
- 16 extensions.
- JUDGE CHACHKIN: No, we're not talking about the
- 18 fifth -- we're talking about Issue 2.
- MS. POLIVY: I understand. What is in issue in
- 20 this proceeding could determine whether we made
- 21 representation in fact lacking candor with respect to the
- 22 filings that were made which are in fact the fifth and sixth
- extensions to File No. BMPCT-910625 and --
- JUDGE CHACHKIN: I'm not talking about Issue 3.
- 25 Issue 2 doesn't talk about any extensions. The issue talks

- about your initial ability to finance the construction to
- 2 operate the station.
- MS. POLIVY: Well, the way that -- are you talking
- 4 about Rainbow's initial ability with respect to its
- 5 application for construction permit?
- JUDGE CHACHKIN: Yes. That's what Issue 2 is.
- 7 MS. POLIVY: Going through --
- JUDGE CHACHKIN: Whether initially you were
- 9 qualified financially to build and operate -- whether you
- 10 made misrepresentations concerning your ability to construct
- 11 and operate the station.
- MS. POLIVY: Prior to getting the permit?
- JUDGE CHACHKIN: Yes, prior to getting the permit.
- 14 That's what Issue 2 speaks about.
- Do you think it doesn't speak about that?
- MS. POLIVY: Your Honor, I'd be perfectly willing
- to make that showing, but I believe that what the Commission
- 18 has in mind is whether or not there was a misrepresentation
- 19 regarding financial qualification in obtaining the extension
- of time to construct, not the initial permit.
- JUDGE CHACHKIN: That's not what the issue says.
- MS. POLIVY: Well, Your Honor, we'd be perfectly
- 23 willing to make a showing regarding the initial permit.
- MR. COLE: Your Honor.
- JUDGE CHACHKIN: Mr. Cole.